

Message Text

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ACTION IO-14

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TO SECSTATE WASHDC IMMEDIATE 7412

INFO NAM COLLECTIVE PRIORITY

AMEMBASSY SEOUL

USMISSION USNATO

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 5559

E. O. 11652: GDS

TAGS: PORG

SUBJ: BELGRADE NON-ALIGNED CONFERENCE: DAY IV - FINAL

DECLARATION BEGINS TO TAKE SHAPE

1. BELGRADE NAM

CONFERENCE CONTINUED ITS MARATHON SESSIONS

JULY 28. IN PLENARY, CUBAN FM MALMIERCA'S SPEECH, WHILE UNCOMPROMISING EXPOSITION OF CUBAN POINT OF VIEW, COULD HAVE BEEN WORSE. POLITICAL COMMITTEE ACCEPTED HARSH ARAB LANGUAGE ON MIDDLE EAST AND CONTINUED TO FOCUS ON HAMMERING OUT POSITIONS ON NAM CHARACTER, DEFINITION AND DIRECTION.

"ESSENCE" OF YUGOSLAV DRAFT ON THESE POINTS APPEARS TO BE SURVIVING, ALTHOUGH DEBATE IS ACTIVE AND PROPOSED AMENDMENTS RUMORED. ECONOMIC COMMITTEE CLOSE TO APPROVING ECONOMIC TEXT, WHOSE CRITICISMS OF INDUSTRIALIZED COUNTRIES ARE HARSHER THAN IN YUGOSLAV ORIGINAL. CONFERENCE AGAIN PUSHED ITS WORKING DAY IN THE SMALL HOURS OF THE MORNING. THE POLITICAL COMMITTEE, IN FACT, CALLED IT QUILTS AT 1:30 AM JULY 29 ONLY AFTER THE EXHAUSTED INTERPRETERS WALKED OUT, LEAVING BOTH DELEGATES AND PARTICIPLES DANGLING.

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2. PLENARY. GENERAL DEBATE BY MINISTERS CONTINUED JULY 28. NOT UNEXPECTEDLY, SPEECH IN PLENARY BY CUBAN FM MALMIERCA AND THE SHARP REBUTTALS BY MOROCCO, ZAIRE, AND SOMALIA ATTRACTED MOST ATTENTION(PLENARY HIGHLIGHTS REPORTED SEPARATELY).

3. POLITICAL COMMITTEE. THE FULL POLITICAL COMMITTEE CONTINUES TO FOCUS ITS ATTENTION ON THE OPENING (GENERAL) SECTION OF THE DRAFT POLITICAL DECLARATION, DEALING WITH THE CHARACTER, DEFINITION AND DIRECTION ON NON-ALIGNMENT. MOST DELEGATES WE HAVE ASKED AGREE THAT THESE PARAGRAPHS HAVE INDEED BECOME THE FOCAL POINT OF THE CONFERENCE. CERTAINLY THE YUGOSLAVS AND CUBANS HAVE CONCENTRATED THEIR ENERGIES THERE. THERE HAVE BEEN OVER THIRTY PROPOSED AMENDMENTS TO THE GENERAL SECTION, MANY OF THEM OFFERED BY CUBA. FROM A BRIEF LOOK TAKEN AT THE TEXT OF THE AMENDMENTS (OFFERED BY THE INDONESIANS AFTER THE SESSION), USUN OFFICER ASSESSES THAT MOST OF THEM ARE NON-SUBSTANTIVE, GIVING CREDIBILITY TO THE VIEW OF INDIAN DELEGATE MULYE JULY 29 THAT THE JULY 24 YUGOSLAV DRAFT TEXT OF THE GENERAL SECTION WOULD SURVIVE "IN ESSENCE."

4. MULYE NOTED THAT BELGRADE IS INTRODUCING NEW "FORS OF "ART" TO THE NAM, LIKE "HEGEMONY" AND "NON-INTERFERENCE FROM ANY QUARTER" WHICH HAD ALREADY BEEN SUFFUSED WITH ENOUGH AMBIGUITY TO BE ACCEPTED BY ALL PARTIES. MULYE SAID THAT THE CURRENT SLOW PROGRESS OF THE POLITICAL COMMITTEE (WHICH ACTS AS THE "WORKING GROUP OF THE WHOLE FOR THE GENERAL SECTION") WAS DUE TO THE "APPROPRIATE" IMPORTANCE ASSIGNED TO THE DEBATE ON NAM PRINCIPLES AND TO THE UNPRECEDENTED AMOUNT OF PARTICIPATION IN THE DEBATE BY DELEGATIONS "WHO PREVIOUSLY HAD STOOD SILENT." MULYE SAID THAT THE POLITICAL COMMITTEE

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JULY 28 HAD APPROVED THE FIRST 17 OF THE 28 PARAGRAPHS IN THE GENERAL SECTIONS. OF NOTE, THE NAM LITANY OF SINS NOW INCLUDES: "IMPERIALISM, EXPANSIONISM (KAMPUCHEAN AMENDMENT), COLONIALISM, NEOCOLONIALISM, APARTHEID, RACISM, ZIONISM, EXPLOITATION, POWER POLITICS AND ALL FORMS OF FOREIGN DOMINATION AND HEGEMONY, MEANING, IN OTHER WORDS, ALL FORMS OF SUBJUGATION AND PRESSURE--POLITICAL, ECONOMIC OR MILITARY."

5. MULYE FEARED THAT THE COMMITTEE WOULD NOT BE ABLE TO AGREE ON PARA 18 ON NON-INTERFERENCE AND THAT THIS ISSUE WOULD BE BUCKED TO MINISTERS. HE NOTED THAT NIGERIA, IN PARTICULAR, IS CONTENDING THAT THE KHARTOUM OAU COMPROMISE FORMULA ON NON-INTERFERENCE NEED NOT GO UNALTERED AT BELGRADE. A KAMPUCHEAN PROPOSAL TO EXPEL VIETNAM FROM THE NAM WOULD ALSO BE PASSED FORWARD. A PLO PROPOSAL EQUATING ZIONISM WITH RACISM WOULD BE TACKLED, AT LEAST INITIALLY, BY THE POLITICAL COMMITTEE. (WHEN TREATED IN ISOLATION FROM THE MIDDLE EAST SECTION, THE Z/R PROPOSAL IS MORE VULNERABLE TO DELETION BY MODERATE NON-ARABS WHO WOULD BEE NO PROFIT IN TRYING TO ALTER THE AGREED ARAB CONSENSUS POSITION AS IT APPEARS IN THE MIDDLE EAST SECTION--SEE BELOW.) MULYE SAID THAT THE DEBATE ON PRINCIPLES HAS BEEN RELATIVELY POLITE, EXCEPT FOR ANTI-CUBAN BLASTS BY EGYPT AND

SOMALIA.

6. ON OTHER SPECIFIC POLITICAL ITEMS:

(A) MIDDLE EAST - THE COMMITTEE APPROVED JULY 28 THE
".COMPROMISE" ARAB TEXT (REPORTED SEPTTEL), THUS ALL BUT
INSURING ITS ADOPTION BY THE CONFERENCE (REPORTEDLY, THE
IVORY COAST WAS ALONE IN VOCAL OPPOSITION--BUT BACKED DOWN
FROM CASTING THE SOLE RESERVATION). THE EGYPTIANS, SAID
MULYE, PRIVATELY, MADE CLEAR THEIR OPPOSITION TO "PARTS"
OF THE ARAB TEXT--BUT MADE EQUALLY CLEAR THAT THEY WOULD NOT
MAKE PUBLIC THEIR RESERVATIONS. MIDDLE EAST TEXT AVOIDS
DIRECT CRITICISM OF SADAT INITIATIVE. NONETHELESS, INITIAL
EMBASSY ASSESSMENT IS THAT MIDDLE EAST TEXT, FROM US
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PERSPECTIVE, IS WORST SINCE BEFORE COLOMBO. INDIANS,
INDONESIANS AND EGYPTIANS BLAME THIS NOT ON US POLICIES BUT
ON UNCOMPROMISINGLY NEGATIVE NAM VIEW OF ISRAELI INTRANSIGENCE.

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 5559

(B) KOREA - MULYE SAID THAT THE NORTH KOREANS HAD
ACCEPTED, WITH ASTONISHING GOOD GRACE, MODERATING AMENDMENTS
(BY KUWAIT) TO THE JULY 24 YUGOSLAV DRAFT ON KOREA. THE FINAL

RESULT WAS THE "MOST MODERATE" LANGUAGE ON KOREA MUYE HAD EVER SEEN IN THE NAM. (IN THE MIDDLE EAST/ASIA WORKING GROUP, ONLY SAUDI ARABIA AND OMAN LODGED RESERATIONS.) THE KUWAITIS AND "OTHERS" WITHDREW THEIR RESERVATIONS UPON NORTH KOREAN ACCEPTANCE OF MODERATING AMENDMENTS. THE TEXT ON KOREA PROBABLY WILL PICK UP ADDITIONAL RESERVATIONS WHEN IT GETS TO FULL COMMITTEE JULY 29, BUT THE NORTH KOREAN TACTICS AT BELGRADE APPARENTLY ARE TO STRIVE FOR A "MODERATE" DRAFT ATTRACTING FEW RESERVATIONS RATHER THAN THE OPPOSITE).

(C) LATIN AMERICA - CUBA ACQUIESCED, GRUMBLING, TO THE FORMATION OF A LATIN AMERICAN WORKING GROUP FOR LATIN ISSUES (A NAM FIRST).

CUBAN BEHAVIOR IN THAT WORKING GROUP HAS REPORTEDLY BEEN REASONABLY MODERATE (WE HAVE SEEN NO TEXT ON PUERTO RICE BUT HAVE GIVEN TEXTS OF THE CARTER MESSAGE TO THE PEOPLE OF PUERTO RICE TO DELEGATIONS OF YUGOSLAVIA, LIBERIA, INDONESIA, EGYPT, BOTSWANA AND MALAYSIA).
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(D) NEW WORLD INFORMATION ORDER (NWIO) - MUYE SAID THAT THERE WAS LITTLE INTEREST AND NO SUBSTANTIAL OPPOSITION TO MODERATE YUGOSLAV LANGUAGE ON THIS SUBJECT, APPROVED BY FULL COMMITTEE JULY 28.

(E) OTHERS - POLITICAL COMMITTEE QUICKLY AND WITH MINIMAL DEBATE REPORTEDLY PASSED ON ITEMS DEALING WITH NON-SELF-GOVERNING TERRITORIES, INDIAN OCEAN, CSCE, MEDITERRANEAN, NUCLEAR ENERGY, HUMAN RIGHTS, AND ROLE OF UN. YUGOSLAV TEXT REPORTEDLY SURVIVED MORE OR LESS INTACT ON THESE ITEMS. AFRICAN SECTION OF DRAFT STILL TO COME FROM AFRICAN WORKING GROUP.

7. ECONOMIC COMMITTEE: TANZANIAN ECONOMIST DARAJA BOASTED TO USUN OFFICER AFTER JULY 28 SESSION: "I TOLD YOU I WOULD TOUGHEN THE ECONOMIC DRAFT AND I SUCCEEDED." ALL OTHER EVIDENCE SUGGESTS DARAJA'S BOAST IS NOT IDLE AND THAT THE FINAL ECONOMIC DRAFT DECLARATION (WHICH SHOULD BE AGREED ON BY THAT COMMITTEE EARLY JULY 29) WILL TAKE THE INDUSTRIALIZED WORLD TO TASK MORE ROUGHLY THAN DOES JULY 24 YUGOSLAV DRAFT. OF SPECIAL NOTE, THE ECONOMIC COMMITTEE AGREED JULY 28 TO CALL FOR THE SETTING UP OF A "SPECIAL COUNCIL OF RAW MATERIALS PRODUCING COUNTRIES AND A SPECIAL FUND FOR PRICE STABILIZATION AND RAW MATERIALS STOCKING", ACCORDING TO OFFICIAL YUGOSLAV NEWS AGENCY TANJUG.
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